



PART I - EXECUTIVE SUMMARY

NOVEMBER 2021 - Public Comment Draft







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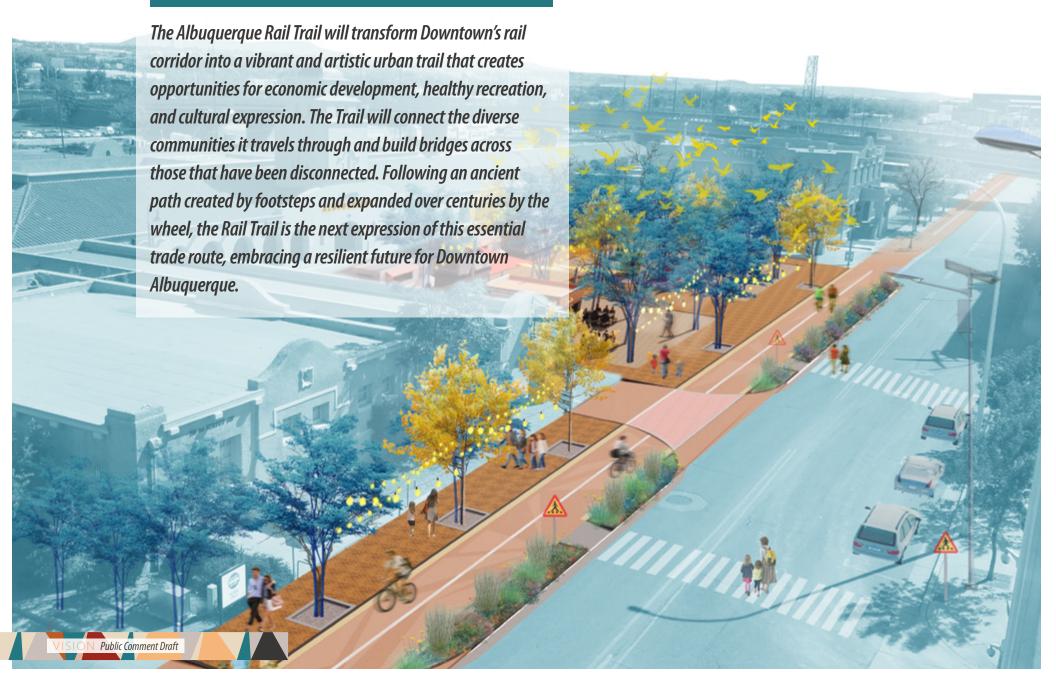
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VISION



GOALS

EQUITY + COMMUNITY ENGAGEMENT

Ensure that the local community benefits from the Rail Trail and develop diverse community support through ongoing engagement activities.

SAFETY

Develop a trail that is safe, accessible, and welcoming to users of all abilities.

OCULTURE + ART, HISTORY + FUTURE

Honor and celebrate the unique culture, history, and future of the Rail Trail Corridor by creating numerous opportunities for permanent and temporary art within the trail corridor.

CONNECTIVITY

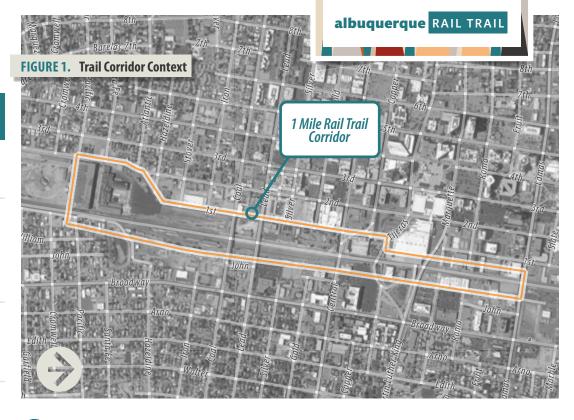
Provide effective connections to the trail from surrounding neighborhoods, transit stations, and bike networks.

69 ENVIRONMENTAL IMPACT

Create a sustainable trail that manages stormwater, utilizes local and recycled materials, features native plant species, and offers habitat for pollinator species.

PROGRAMMING ACTIVATION

Ensure the Trail is continuously activated by identifying a management and operations body to steward the Rail Trail.



DESIGN & MATERIALS

Celebrate the unique natural and cultural experience of New Mexico by using locally identifiable building materials inspired by our diverse history, culture, and natural landscapes.

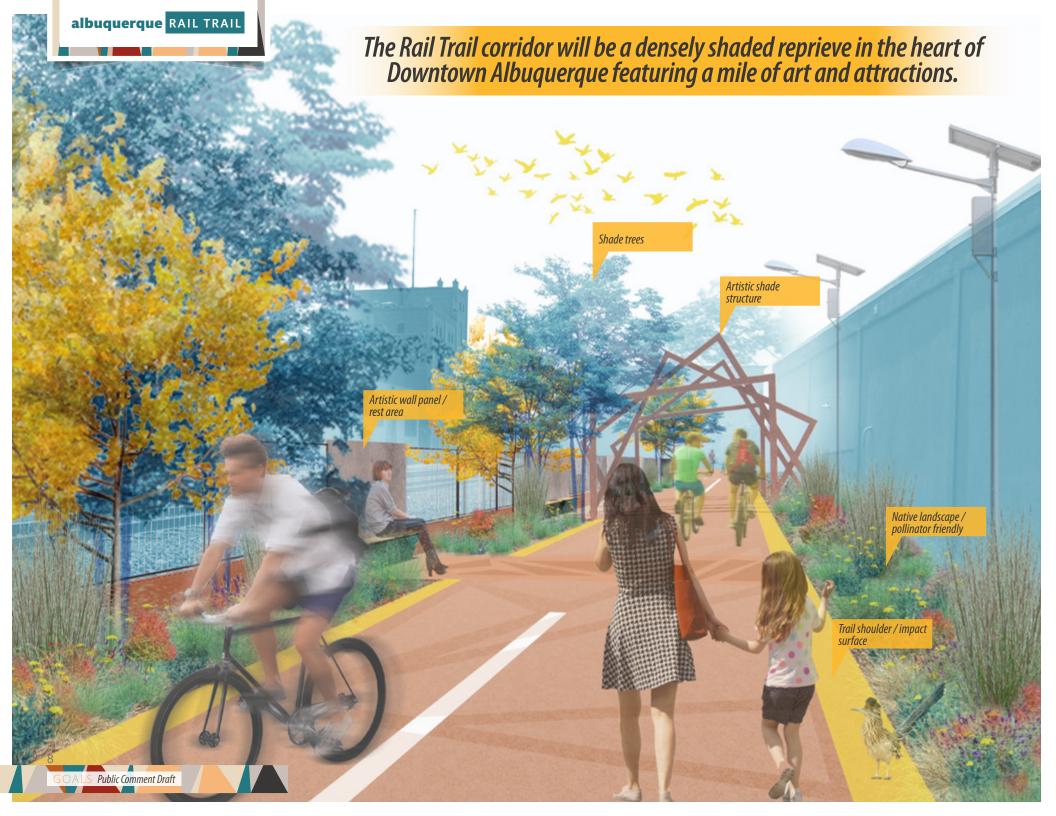
OPERATIONS

Create an operational public-private partnership strategy that recognizes the need for enhanced safety, affordable, durable, and efficient maintenance, and incorporates smart technologies.

ADJACENT DEVELOPMENT

Encourage adjacent buildings and projects to activate and engage with the trail.





MARQUETTE CROSSING

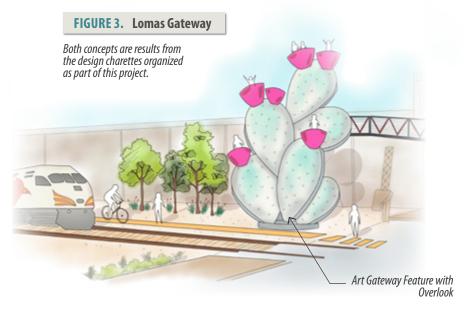


COMMUNITY OUTREACH

The development of this Framework Plan included a robust multi-faceted community engagement process. A steering committee and public sector working group were established to guide the project. Public meetings and a community survey were facilitated to solicit community input.









RAIL TRAIL TIME TRAVEL

The "Rail Trail Time Travel" project engaged local artists and community members to explore themes and ideas for the trail corridor. Ten artists developed interactive "stations", pop-up style displays, and small-scale installations to engage the public and gather feedback. The following themes were identified:

- Shade + Stars: Places that protect from the Sun and showcase the stars.
- Earth + Form: Natural landscape and nature-based forms (rammed earth) for rest areas, viewing, and photo opportunities.
- Nature + Plants: Plants species, gardens/herbs, wetlands and ponds, and nature-based educational opportunities.
- **Celebrating Wildlife:** Wildlife habitat and/or animal, bird, or insect motifs.
- **Design:** Native/indigenous motifs.
- **Being Alone, Together:** *Intimate spaces and objects that can be experienced alone while others are around.*
- Rest + Play: Elements that invite visitors to sit, rest, watch, listen, learn, and to write and create art that allows for playful interaction, or motivates visitor to move/dance and listen to music.
- Wholistic Nourishment: Food, quiet, peacefulness, light, clean, safe.



- Icons + Events: Cultural symbols that change (murals/ projections), hardscape games, art that can be interacted with, take something (an experience) or leave something behind (like a bad day), outdoor movies, and spaces for hosting cultural events, ie. Chinese New Year.
- WiFi + Light: Art that indicates where free wifi access is, projection mapping onto unique surfaces that changes.
- Prosperity + Flight to the Future: Accessibility for all, respect for nature, happiness, balance, and drone racing.



Time Travel Artists



3 Time Travel Events





EQUITY + INCLUSION

The addition of linear parks can significantly change land values and uses in surrounding areas, leading to both economic and physical growth. However, this change can also result in the displacement of existing business and residents, leading to a loss of community cohesion and cultural identity. Greenway parks with an active transportation component near downtowns have a high correlation to increased property values.

The City of Albuquerque is committed to creating a Rail Trail that drives inclusive and sustainable development that creates opportunities for surrounding residents, uplifts the local economy, and provides culturally relevant amenities. This can be achieved by working collaboratively with community members, stakeholders, government officials, business owners, and policy experts to identify community needs and appropriate projects/programs for the area.

EQUITY PRINCIPLES

A next step of this framework plan is to develop a Rail Trail Equity Plan that addresses the following:

- Authentically celebrating the history and culture of the local community;
- Incorporating community generated programming ideas that serve the existing residents;
- Prioritizing the hiring of neighborhood residents for job opportunities;
- Supporting new and existing local small businesses; and
- Ensuring that existing residents surrounding the Rail Trail can continue to afford to live in their neighborhood once the trail is built.

EQUITY PLAN PLAY BOOK

- Develop an equity plan early
- Assemble data to make informed decisions
- Be intentional to ensure diversity
- Tap into the social capital of community stakeholders and partners.
- Tackle equity opportunities with a multi-sector team
- Create a dashboard with clear, measurable goals
- Evaluate impact and course correct as needed
- Embrace an iterative process

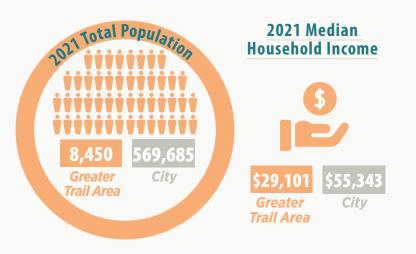
Source: 11th Street Bridge Equitable Development Plan





Existing Community Demographics

The Greater Rail Trail Area is a historically underserved community and has suffered from decades of disinvestment. The residents in the Greater Rail Trail Area are more likely to be in poverty, more likely to be renters, and more likely to have a non-vehicular commute.

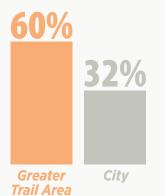




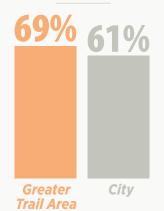
2019 Households Below the Poverty Level (%) 2019 % of Non-Vehicular Commutes (walk, bike, transit, etc)

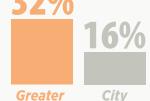


2021 Renter Occupied Housing Units (%)



2021 Population of Color





21%
Greater
Trail Area

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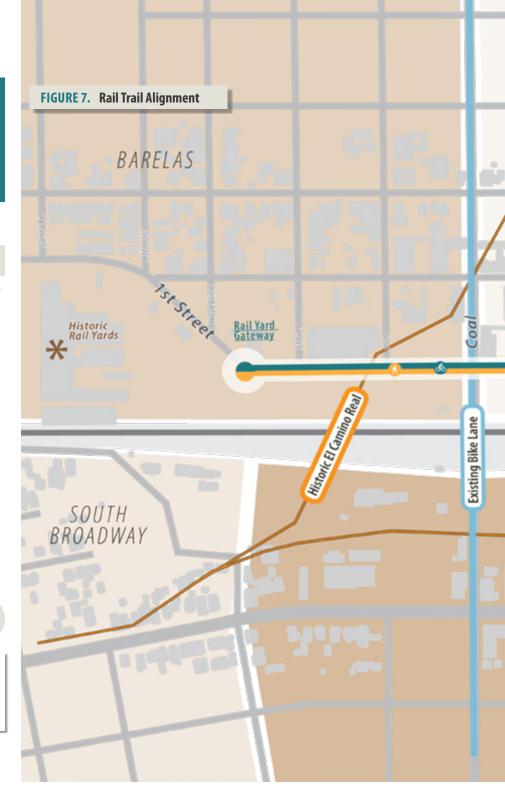
Trail Area



RAIL TRAIL FRAMEWORK PLAN

RAIL TRAIL ALIGNMENT

The Rail Trail is located along the existing railroad corridor in the heart of Albuquerque. It travels past the Alvarado Transportation Center, crosses the historic Route 66, and the historic alignment of El Camino Real De Tierra Adentro. The historic communities of Barelas, South Broadway, and Martineztown are located adjacent to the corridor. The trail also connects a number of community assets, both public and private.







Cycle Track

Pedestrian Facility

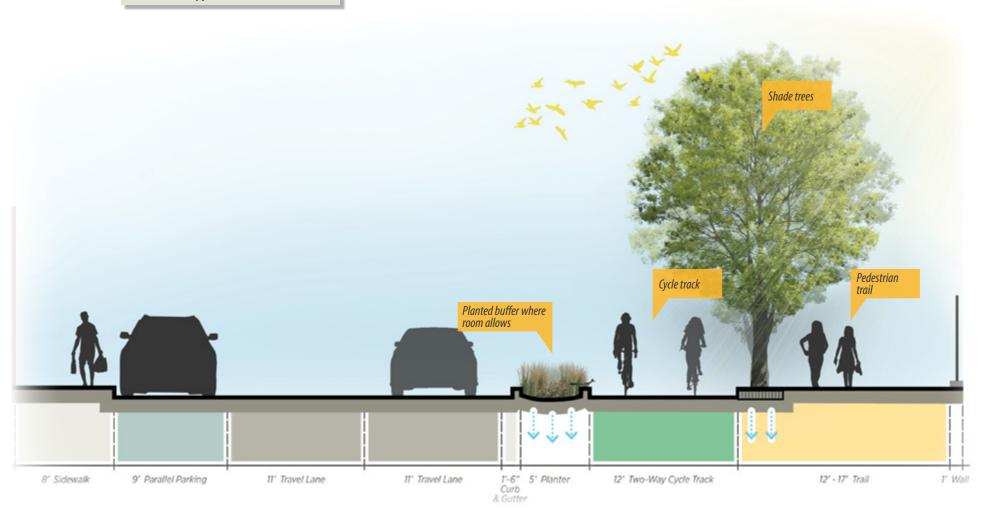
Multi-Use Trail - Shared Facility







FIGURE 8. Typical Section 1ST Street



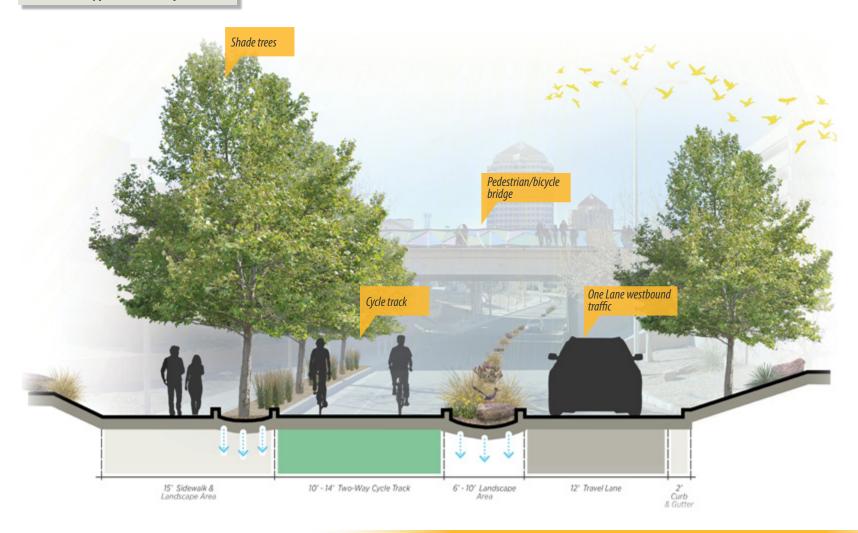
From the Rail Yards to Central Ave, the trail will have a separated pedestrian and bicycle path along 1ST Street bringing people to and from Alvarado Transit Station.

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FIGURE 9. Typical Section Tijeras

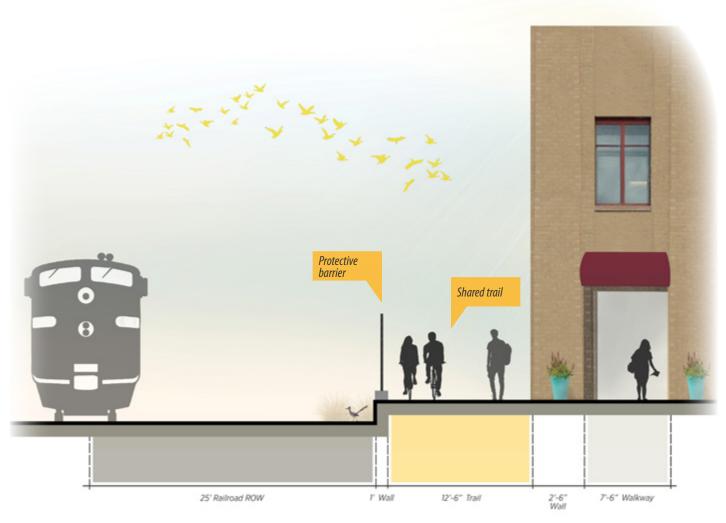




At Tijeras, the route splits bicycle users into a dedicated two-way cycle track from the rail corridor to 1ST Street.



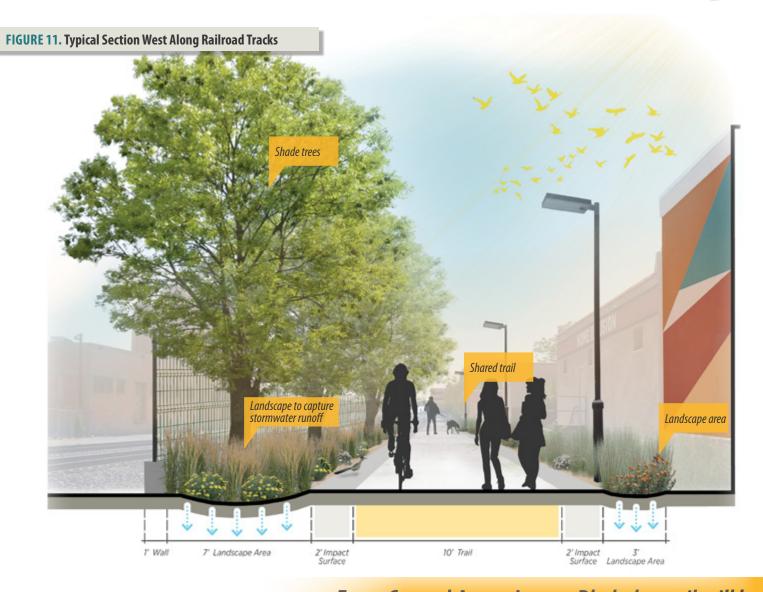
FIGURE 10. Typical Section East Along Railroad Tracks



Looking North along the railroad tracks

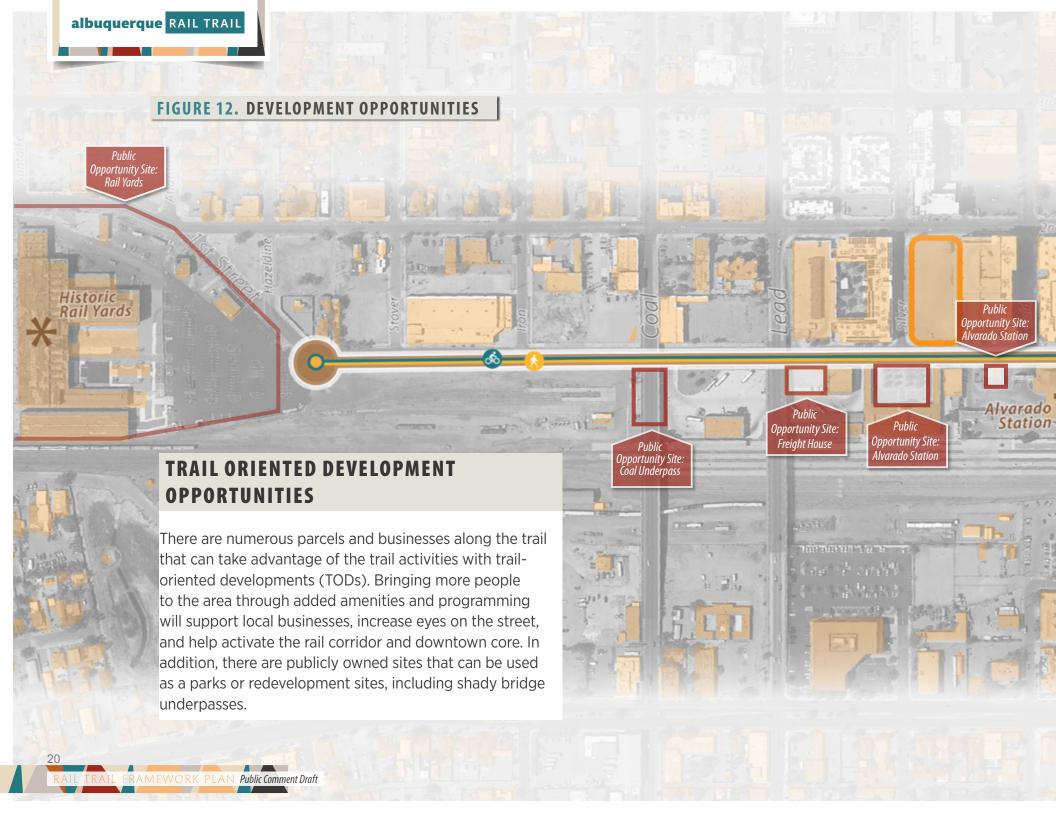


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From Central Ave to Lomas Blvd, the trail will be within the rail alignment, showcasing the historic buildings and activating the adjacent properties.



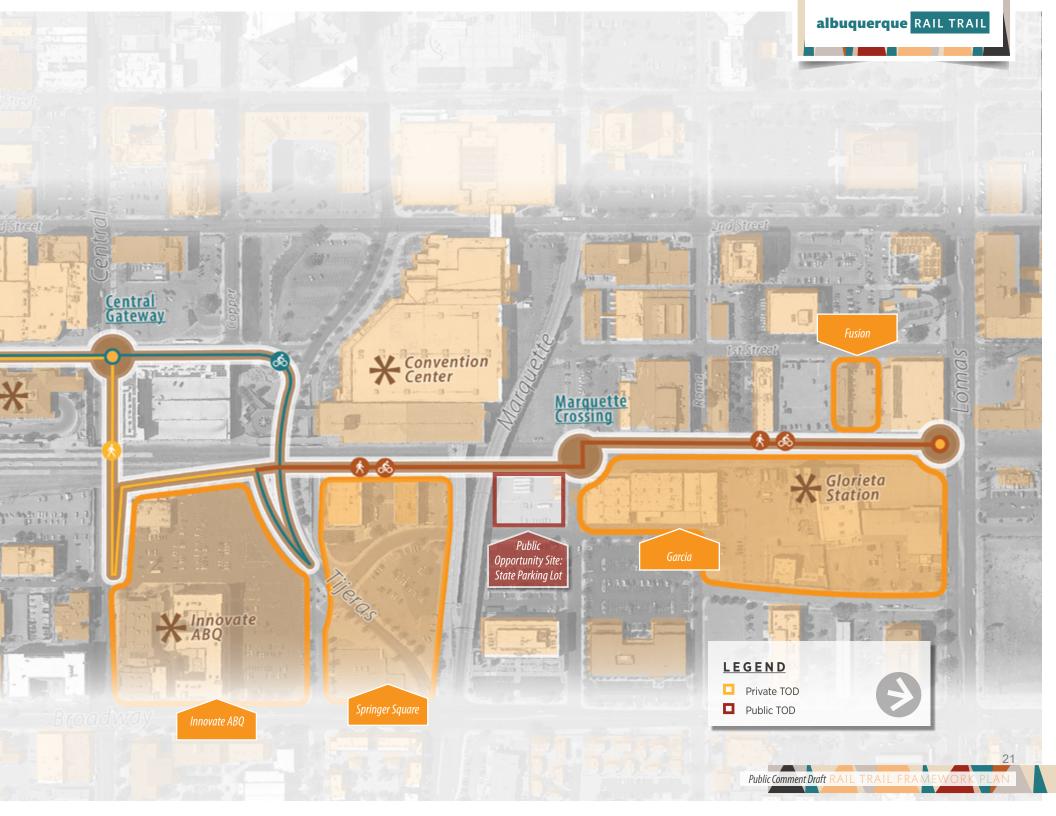
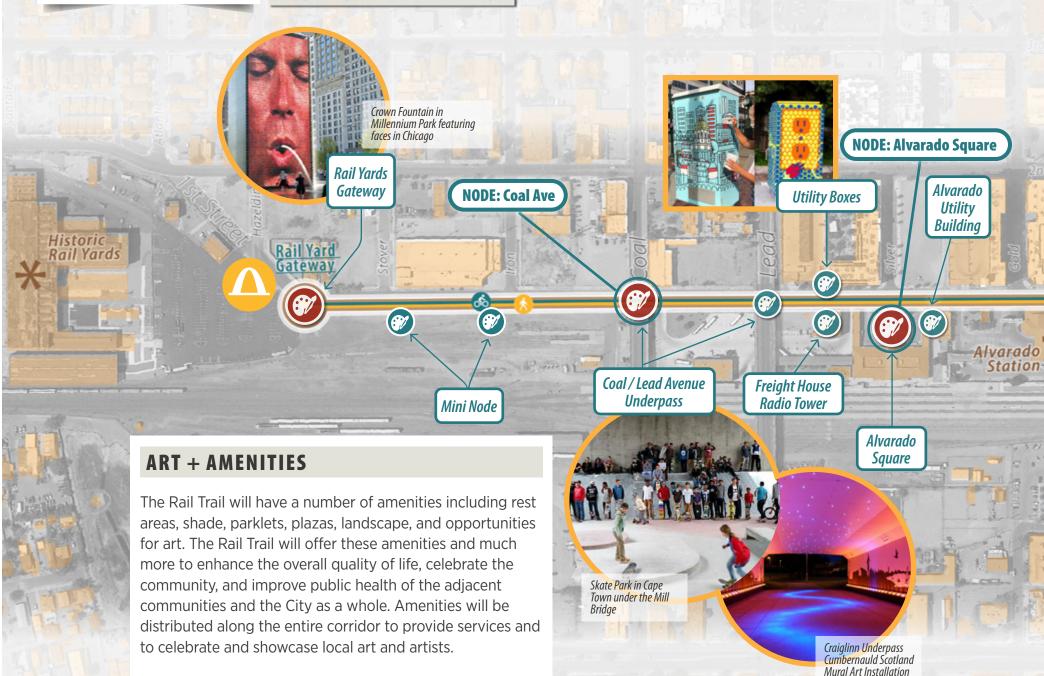
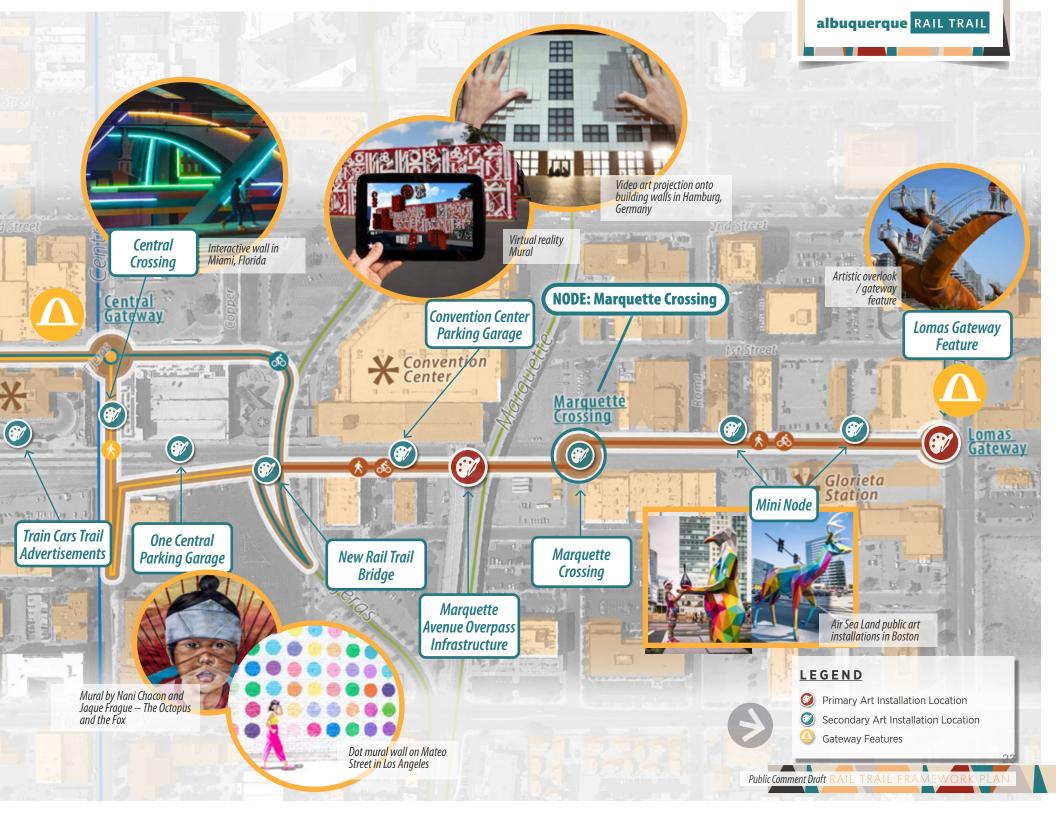
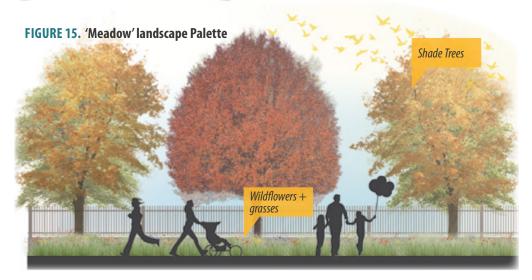


FIGURE 13. ART + AMENITIES

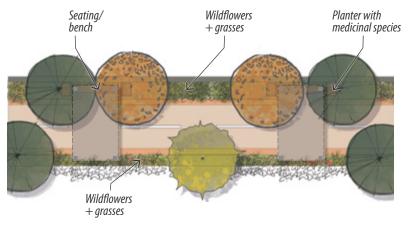


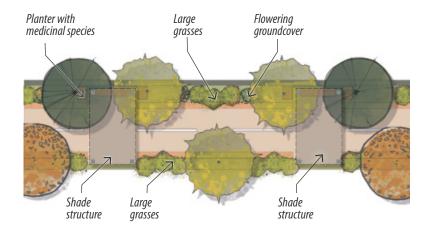












LANDSCAPE

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The Rail Trail landscape is comprised of **native and locally adapted species** that provide consistent shade, environmental benefits, and habitat while highlighting traditional and cultural uses. **Shade trees** provide a

comfortable experience for trail users while helping to sequester carbon and manage stormwater within the trail corridor. The plant palette includes a number of native grass species, wildflowers, and groundcovers that provide a variety of textures and colors along the trail while creating habitats for pollinators.



The overall theme is identified as Nuevo Eco-Industrial; where Nuevo stands for New Mexican, Eco represents its sustainable aspects, and the Industrial for the urban and railroad-inspired look and feel.

LOOK + FEEL

TRAIL PAVING PALETTE



















WALL PALETTE

















SEATING











LIGHTING









ARTISTIC SHADE STRUCTURES









COLOR PALETTE











IMPLEMENTATION

TABLE 1. Implementation Matrix						
Element	Goal	#	Action			
EQUITY +	Ensure that the local community benefits from the Rail Trail and develop diverse community support through ongoing engagement activities.		Develop an equity dashboard to establish baseline metrics and monitor the impact of the trail on key issues such as affordability, income, commercial vacancy, etc.			
COMMUNITY ENGAGEMENT			During future design and development phases engage adjacent communities and property owners of Barelas, South Broadway, and Martineztown. Invite key stakeholders to decision making meetings.			
			Develop a Rail Trail equity plan addressing principles outlined in Part III Outreach.			
	Develop a trail that is safe, accessible, and welcoming to users of all abilities.		Explore the feasibility of a bicycle police substation with bicycle repair.			
SAFETY			Further define 'Smart Cities' infrastructure and identify best practices for responsible video surveillance for safety and analytics.			
			Engage an artist as part of the design team to create enhanced paving patterns, fencing, shade structures, and other trail infrastructure elements.			
CULTURE + ART, HISTORY + FUTURE	Trail Corridor by creating numerous opportunities for permanent	7	Implement temporary art along the trail alignment to bring people to the site even before it is built, creating excitement and garnering public support.			
FUIUKE	and temporary art within the trail corridor	8	Develop interpretive sign themes and curate the text and graphics.			
		9	Include public art commission with each phase of trail development.			
	Provide effective connections to the trail from surrounding neighborhoods, transit stations, and bike networks.		Study the following connections: Central crossing for improved pedestrian and bicycle access. Barelas, South Broadway, Martineztown, Silver Bike Boulevard, Lead/Coal bike lanes, MLK bike lanes, Bosque Trail, 50-mile loop, and I-40 trail, and develop strategies to enable easy and safe access between routes.			
CONNECTIVITY			Install directional signage to connecting trails, neighborhoods, and destinations. Connections are identified in Part VI, Wayfinding and Signage .			
		12	Conduct a feasibility study and cost estimate for the Greater Downtown Urban Trail.			
		13	Develop a strategic plan for Friends of the Rail Trail and hire an executive director.			
PROGRAMMING	Encure the Trail is continuously activated by identifying a	14	Develop an online presence to build a Trail following and way for interested parties to engage and contribute.			
ACTIVATION	Ensure the Trail is continuously activated by identifying a management and operations body to steward the Rail Trail.	15	Implement programming events before trail is built to create momentum and a "buzz".			
		16	Develop a Rail Trail programming plan that creates a roadmap for events, art, and trail related activities. Events should be focused on recreation, arts, culture, and education. The Rail Trail programming plan should be updated on an annual basis.			
DESIGN &	Celebrate the unique natural and cultural experience of New	17	Engage design team to develop full design and engineering documents.			
MATERIALS	Mexico by using locally identifiable building materials inspired by our diverse history, culture, and natural landscapes.	18	Explore Central Crossing alternatives and resolve outstanding concerns with NMDOT.			



TABLE 1. Implementation Matrix					
Element	Goal	#	Action		
	Create an operational public-private partnership strategy	19	Develop a maintenance manual/schedule for the trail/trail landscape and contract responsible parties.		
OPERATIONS	that recognizes the need for enhanced safety, affordable, durable, and efficient maintenance, and incorporates smart technologies.		Support the formation of a private sector partnership group to provide additional security and manage programming of Rail Trail.		
			Determine maintenance responsibilities for City Department and Friends of the Rail Trail.		
			Seek capital outlay appropriation from the State.		
FUNDING	Identify construction and art funding to ensure enhanced design for optimal user experience.	23	Identify a variety of construction funding sources including GO Bonds, Department of Transportation grants, Rails to Trails Conservancy, and private funders.		
		24	Identify and apply for funding for public art.		
			Identify funding for installation of fiber optics along the trail.		
ADJACENT	Fuscione and a continuit disease and avoidate to activate and	26	Issue an RFP for adaptive reuse of the Freight House.		
DEVELOPMENT	Encourage adjacent buildings and projects to activate and engage with the trail.	27	Review trail alignment and consider zoning changes that will require adjacent development to orient and design their buildings towards the trail.		
			Obtain easement for required trail width adjacent to Innovate ABQ property.		
		29	Obtain easement for required trail width adjacent to Springer Square property.		
PROPERTY	Acquire key easements and properties required to construct the trail and implement the Framework Plan.		Work with State to transfer ownership of Tewa parking lot at Marquette and Commercial.		
ACQUISITION			Work with leaseholder to negotiate utilization of Marquette underpass.		
			Acquire Coal underpass from BNSF.		



COST ESTIMATE + PHASING

The Opinion of Probable Construction Costs outlined in Part VI is based on the Design Recommendations and Technical Analysis. It is intended to establish funding targets for the aspirational vision contained in the Framework Plan. While the opinion of probable costs aims to be comprehensive, it cannot contain each and every bid item that may be necessary to build the trail due to the preliminary nature of this document. Costs included in this opinion are based on the current market conditions in October 2021. Due to volatility in the construction market a 20% contingency has been included in all phases. Options to adjust the phasing limits and/or reduce overall construction costs may be considered as funding is secured for the trail.

TABLE 2. Opinion of Probable Construction Costs Quantity Summary						
Phase 1a: Marquette Crossing	\$2,000,000	Under construction				
Phase 1b: Lomas - Tijeras	\$2,886,000					
Phase 2: Tijeras - Central Ave	\$1,988,000					
Phase 3: Tijeras Access + 1 ST Street to Central Ave	\$2,424,000					
Phase 4: Alvarado Station	\$990,000					
Phase 5: 1 ST Street - Gold Ave to Coal Ave	\$2,371,000					
Phase 6: 1 ST Street - Coal Ave to Rail Yards	\$2,580,000					
Total	\$15,239,000					

TABLE 3. Funding Sources:	
City Transportation Funds (committed):	\$3,000,000
City Lodgers Tax (committed):	\$2,000,000
State Legislative Request:	\$5,000,000
Federal Infrastructure Grant:	\$5,239,000
Total	\$15,239,000

